Dear Member,

This is formal notice advising you of the above meeting. The Agenda is set out below. Supplementary Items will be added only if the Chair considers them urgent.

Martin Esom
CHIEF EXECUTIVE

MEMBERSHIP:

Chair: Councillor Clare Coghill (Council Leader)

Councillors:

Councillor Clyde Loakes  Deputy Leader
Councillor Liaquat Ali MBE JP  Portfolio Lead Member - Transformation and Commercial Operations
Councillor Naheed Asghar  Portfolio Lead Member - Health and Voluntary Sector Partnerships
Councillor Angie Bean  Portfolio Lead Member - Adult Services
Councillor Ahsan Khan  Portfolio Lead Member for Libraries, Arts and Culture
Councillor Khevyn Limbajee  Portfolio Lead Member - Housing
Councillor Simon Miller  Portfolio Lead Member - Economic Growth and High Streets
Councillor Sharon Waldron  Portfolio Lead Member - Community Safety and Cohesion
Councillor Grace Williams  Portfolio Lead Member - Children and Young People

Councillors and officers: if you are reading this on your tablet or laptop, the Council has saved £17.76 on printing.
The following councillors have been appointed by the Council to assist Cabinet in proposing, formulating and advising upon Council policy under the guidance of the appropriate Portfolio-Holder. These councillors do not have any voting rights or decision-making powers:

Councillor Louise Mitchell  
Junior Cabinet Member - Social Integration

Councillor Alistair Strathern  
Junior Cabinet Member - Transport
Waltham Forest Council and Committee Meetings

All Council/Committee Meetings are held in public unless the business is exempt in accordance with the requirements of the Local Government Act 1972.

Most meetings are held at Waltham Forest Town Hall which is an accessible venue located in Forest Road E17 between Waltham Forest Magistrates Court and Waltham Forest College. The nearest underground and railway station is Walthamstow Central which is approximately 15 minutes’ walk away from the Town Hall. Buses on routes 275 and 123 stop outside the building.

There is ample parking accommodation for visitors for meetings held at Waltham Forest Town Hall including parking bays for people with disabilities.

From 3 January 2012 the Town Hall Complex site became a Permit/Pay and Display facility. The following parking charges now apply between 8.30 am and 5.00 pm weekdays:

- 1 hour: £1.30
- 2 hours: £2.60
- 3 hours: £3.80
- 4 hours: £5.10
- 24 hours: £6.50

There is a ramped access to the building for wheelchair users and people with mobility disabilities.

The Council Chamber and Committee Rooms are accessible by lift and are located on the first floor of Waltham Forest Town Hall.

Induction loop facilities are available in most Meeting Rooms.

Electronic copies of agendas, reports and minutes are available on the Council’s website. The link is [http://democracy.walthamforest.gov.uk/](http://democracy.walthamforest.gov.uk/)

Contact officers listed on the agenda will be able to provide further information about the meeting and deal with any requests for special facilities.

Contact details for report authors are shown on individual reports. Report authors should be contacted prior to the meeting if further information on specific reports is needed or if background documents are required.
Reporting on Proceedings at Meetings

The Council is legally required to allow any person to film, record or report upon the meeting (including live recording). We ask that people filming the meeting to focus on the committee but it is possible that as a member of the public you may be filmed or recorded. The Council does not control or process any personal data recorded by a member of the public or press.

If you would prefer not to be filmed, we recommend you sit in the Upper Gallery where there is less chance of being filmed.

The Mayor or Chair of the meeting has the discretion to halt any reporting if, in his/her view, this is causing a general disturbance, for example through excessive use of flash photography or intrusive camera equipment, or by the person reporting moving about the meeting room. In such cases attendees may continue to observe the meeting, but not to report on it.

If the meeting votes to exclude the press and public during consideration of exempt or confidential material then, in conjunction with this, all rights to report on the meeting are removed.

Anyone recording a meeting is asked to focus only on those actively participating, and is requested not to put undue restrictions on the material produced so that it can be reused and edited by other local people and organisations on a non-commercial basis.

If you have any questions please contact Democratic Services on 020 8496 3000 or at democraticservices@walthamforest.gov.uk. Members of the press are asked to contact the Communications Team on the above number or at media@walthamforest.gov.uk, particularly if you expect to use large equipment (including lighting).

Disclosable Pecuniary Interests (DPI) are prescribed by the Relevant Authorities (Disclosable Pecuniary Interests) Regulations 2012 as follows:

<table>
<thead>
<tr>
<th>Interest</th>
<th>Description</th>
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<tbody>
<tr>
<td>Employment, office, trade, profession or vocation</td>
<td>Any employment, office, trade, profession or vocation carried on for profit or gain.</td>
</tr>
<tr>
<td>Sponsorship</td>
<td>Any payment or provision of any other financial benefit (other than from the relevant authority) made or provided within the relevant period in respect of any expenses incurred by a member in carrying out duties as a member, or towards your election expenses. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992 for an employee.</td>
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| Contracts                                      | Any contract which is made between the relevant person (or a body in which the relevant person has a beneficial interest) and the relevant authority—
|                                              | (a) under which goods or services are to be provided or works are to be executed; and
|                                              | (b) which has not been fully discharged.                                                                                                                                                                                                                                                                              |
| Land                                          | Any beneficial interest in land which is within the area of the relevant authority.                                                                                                                                                                                                                                                                                     |
| Licences                                       | Any licence (alone or jointly with others) to occupy land in the area of the relevant authority for a month or longer.                                                                                                                                                                                                                                                   |
| Corporate tenancies                            | Any tenancy where (to the member’s knowledge)—
|                                              | (a) the landlord is the relevant authority; and
|                                              | (b) the tenant is a body in which the relevant person has a beneficial interest.                                                                                                                                                                                                                               |
| Securities                                     | Any beneficial interest in securities of a body where—
|                                              | (a) that body (to the member’s knowledge) has a place of business or land in the area of the relevant authority; and
|                                              | (b) either—
|                                              | (i) the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body; or
|                                              | (ii) if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which the relevant person has a beneficial interest exceeds one hundredth of the total issued share capital of that class. |

A Member must disclose at meetings as a **non-pecuniary interest**:
- Appointments made by the authority to any outside bodies (excluding joint committees with other local authorities);
- Membership of charities;
- Membership of trade unions recognised by the authority;
- Membership of lobbying or campaign groups;
- Governorships at any educational institution in the borough;
- Membership of voluntary organisations operating in the borough.

**General Dispensation**

In accordance with s33(2) of the Localism Act, 2011, the Monitoring Officer has granted dispensations to all Councillors until the Annual General Meeting of Council in 2018.

The grounds for the dispensations are that:
- Granting the dispensation is in the interests of persons living in the authority’s area(s33(2)(c)) of the Localism Act 2011) by allowing their elected representatives to participate and vote on the Council’s budget and council tax setting; and
- It is otherwise appropriate to grant a dispensation (s33(2)(e)) in that the dispensation will allow members to fully represent their constituents in respect of these important matters.
**Monitoring Officer's guidance on bias and pre-determination**

The Council often has to make controversial decisions that affect people adversely and this can place individual councillors in a difficult position. They are expected to represent the interests of their constituents and political party and have strong views but it is also a well-established legal principle that councillors who make these decisions must not be biased nor must they have pre-determined the outcome of the decision. This is especially so in “quasi-judicial” decisions in planning and licensing committees.

This Note seeks to provide guidance on what is legally permissible and when members may participate in decisions. It should be read alongside the Code of Conduct.

**Predisposition**

Predisposition is lawful. The law is very clear that members may have strong views on a proposed decision, and indeed may have expressed those views in public, and still participate in a decision. This will include political views and manifesto commitments. The key issue is that the member ensures that their predisposition does not prevent them from consideration of all the other factors that are relevant to a decision, such as committee reports, supporting documents and the views of objectors. In other words, the member retains an “open mind”.

Section 25 of the Localism Act 2011 confirms this position by providing that a decision will not be unlawful because of an allegation of bias or pre-determination “just because” a member has done anything that would indicate what view they may take in relation to a matter relevant to a decision. However, if a member has done something more than indicate a view on a decision, this may be unlawful bias or predetermination so it is important that advice is sought where this may be the case.

**Pre-determination / Bias**

Pre-determination and bias are unlawful and can make a decision unlawful. Pre-determination means having a “closed mind”. In other words, a member has made his/her mind up on a decision before considering or hearing all the relevant evidence.

Bias can also arise from a member’s relationships or interests, as well as their state of mind. The Code of Conduct’s requirement to declare interests and withdraw from meetings prevents most obvious forms of bias, e.g. not deciding your own planning application. However, members may also consider that a “non-pecuniary interest” under the Code also gives rise to a risk of what is called apparent bias. The legal test is: “whether the fair-minded and informed observer, having considered the facts, would conclude that there was a real possibility that the tribunal was biased”.

A fair minded observer takes an objective and balanced view of the situation but Members who think that they have a relationship or interest that may raise a possibility of bias, should seek legal advice.

This is a complex area and this note should be read as general guidance only. Members who need advice on individual decisions, should contact the Monitoring Officer and / or the legal advisor for their committee.
AGENDA

1. DECLARATIONS OF INTEREST

Members are required to declare any pecuniary or non-pecuniary interests they or their spouse/partner may have in any matter which is to be considered at this meeting. Interests are defined on the inside cover of this agenda.

2. APOLOGIES FOR ABSENCE

3. MINUTES OF CABINET (Pages 11 - 18)

REFERENCES FROM OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE

4. SCRUTINY REPORT: COMMUNITIES - GANG PREVENTION (Pages 19 - 58)

5. SCRUTINY REPORT: HOUSING (Pages 59 - 106)

6. SCRUTINY REPORT: NEIGHBOURHOOD CUSTOMER SERVICES (Pages 107 - 150)

7. SCRUTINY REPORT: HEALTH - SUBSTANCE MISUSE (Pages 151 - 190)

8. SCRUTINY REPORT: BUDGET & PERFORMANCE (Pages 191 - 238)

CALL-IN REQUESTS
If any.

DECISION REPORTS

9. COUNCIL PRIORITIES CONSULTATION (Pages 239 - 264)

10. SENIOR MANAGEMENT UPDATE: CREATION OF A STRATEGIC DIRECTOR FOR ECONOMIC GROWTH (Pages 265 - 272)

11. CONSULTATION ON CLOSURE OF A DEMENTIA SUPPORT SERVICE (Pages 273 - 282)

12. CONTRACT AWARD FOR YOUNG PEOPLE SPECIALIST EARLY RESPONSE SERVICE (Pages 283 - 294)
13. FIRE SAFETY IN WALTHAM FOREST  (Pages 295 - 306)

14. HOUSING REVENUE ACCOUNT MEDIUM TERM FINANCIAL STRATEGY  (Pages 307 - 334)

15. APPROVAL TO CREATE A NEW CHARITABLE COMPANY - RIGHT TO BUY 141 RECEIPTS  (Pages 335 - 350)

16. PROVISION OF PENSION SCHEME FOR MEMBERS AND OTHER NON-ELIGIBLE APPLICANTS TO THE LOCAL GOVERNMENT PENSION SCHEME  (Pages 351 - 356)

17. BUDGET REVIEW FEES & CHARGES 2018/19  (Pages 357 - 428)

PERFORMANCE MONITORING REPORTS

18. MONTHLY FINANCIAL MONITORING REPORT  (Pages 429 - 444)

PLEASE NOTE THAT THE AGENDA IS AVAILABLE IN ELECTRONIC FORMAT ON THE COUNCIL’S WEBSITE VIA THE FOLLOWING LINK:
http://democracy.walthamforest.gov.uk/

IF YOU REQUIRE A HARD COPY OF ANY OF THE ABOVE REPORTS, please contact Anthony Jackson, Democratic Services Officer on 020 8496 4328 anthony.jackson@walthamforest.gov.uk